

## Chapter 7

# Decentralization Reforms



### 1 Background of Reform

#### *What Is Decentralization?*

What exactly is the decentralization of power? In the abstract, it seems to mean empowering local governments to make policy decisions on their own initiative, but what this involves in practice is ambiguous. This abstract definition is silent regarding the resources and personnel needed to actually execute policies. Moreover, unlike in federalized states, where the roles of government are divided between the central government and subnational governments at the constitutional level, unitary states—including Japan—have not predetermined the allocation of such resources. Rather, it is not at all uncommon in unitary states for local governments to be akin to branch offices for implementing policies decided by the central government. A major characteristic of decentralization is that although it is a widely used term, it has not necessarily been given a clear definition.

In contemporary political science, it is common to divide decentralization into several components. For example, public administration scholar Soga Kengo, in discussing decentralization and local government, distinguishes two aspects: the scope of government activity and autonomy.<sup>1</sup> The scope of activity is determined by how resources (financial and human) are distributed to different levels of government, e.g., concentrated in the central government or dispersed among local governments. Autonomy is determined by how governments make decisions or how decision-making authority is allocated. This authority can either overlap between central and local governments, or it can be separated with each acting independently.

Many researchers agree that there is a distinction between political and administrative (de)centralization, on the one hand, and fiscal centralization and diffusion, on

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<sup>1</sup> Soga (2022).

# Decentralization Experiments And Reforms

**H Kauffman**



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